

Strategies for a Transition to Circular Economy

PROPOSAL FOR A PACKAGING AND PACKAGING WASTE REGULATION

PACKAGING UPDATE 02.03.2023





SERVICES

In order to implement the provisions of the Circular Economy Package, enterprises need a specific combination of skills, Circular Analytics provides you with:

- A comprehensive assessment methodology for circular design
- Skills and expertise for optimising packaging recyclability
- Building up supply chain partnerships and project for product development
- Sales and implementation expertise for circular design projects
 - Packaging Assessment
 - Life Cycle Assessment
 - Regulatory Research
 - Market Analysis
 - Circular Packaging Training
 - Research and Industry Projects









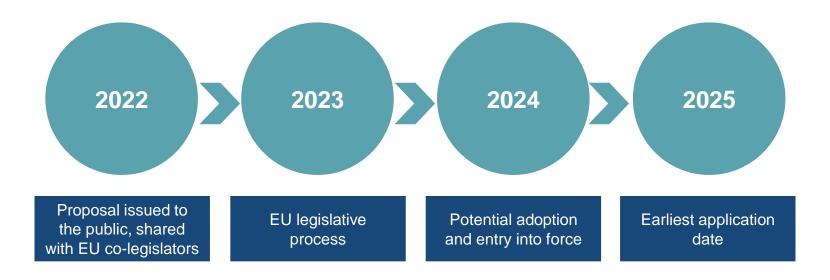


PPWR – THE REORGANISATION OF THE PACKAGING LANDSCAPE

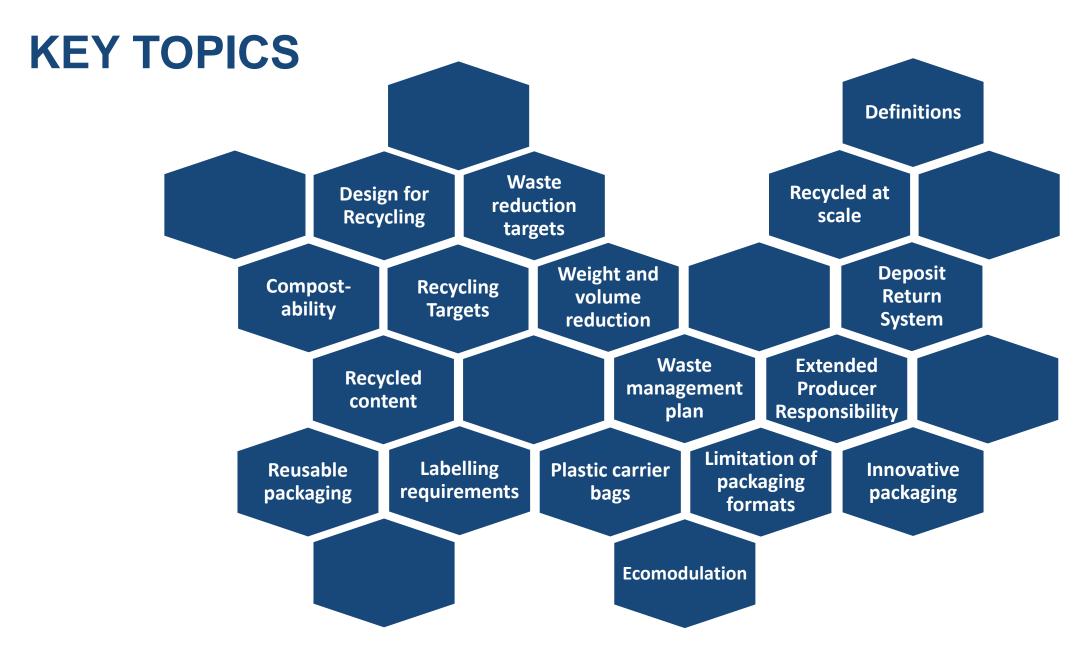
LINA WIMMER

Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on packaging and packaging waste, amending Regulation (EU) 2019/1020 and Directive (EU) 2019/904, and repealing Directive 94/62/EC

- part of package II of measures under the New Circular Economy Action Plan
- planned as a regulation → no transposition into national law necessary, immediately effective









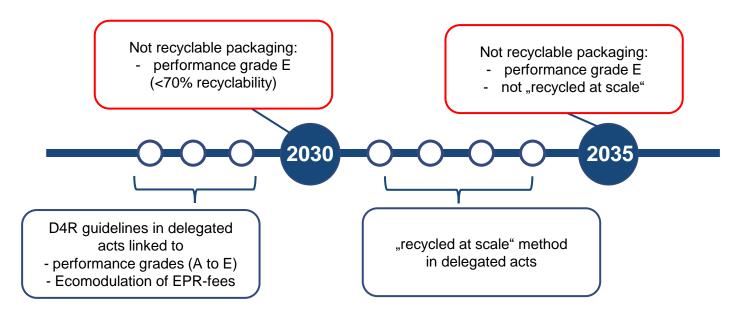
RECYCLABLE PACKAGING (ART. 6)

Packaging has to be recyclable by 2030

Two-stage approach: from 2030 packaging must meet Design for Recycling criteria

from 2035 packaging must be additionally be effectively collected, sorted and recovered ("recycled at scale")

• Exemptions: until **2035** specific packaging (e.g. pharmaceutical and medical products) from **2030** innovative packaging (max. period of 5 years after being placed on the market)





RECYCLABLE PACKAGING (ART. 6)

Design for Recycling Criteria

Defined in delegated acts

Annex II

- 1. Table 1: List of 30 packaging materials, types und categories
- Amounts of packaging placed on the EU market and in each member state have to be reported
- Recycling rates for all 30 defined packaging have to be reported
- 2. Table 2: Recyclability Performance Grades
- Classification according to DfR-criteria and weight of packaging unit
- Grades A to E

Recyclability Performance Grades	Assessment of recyclability per unit, in weight
Grade A	≥ 95%
Grade B	≥ 90%
Grade C	≥ 80%
Grade D	≥ 70%
Grade E	< 70%

Annex II, Table 2

- Ecomodulation: Harmonization of criteria based on performance grades
 - starting 2035
 - Fees not yet determined



MINIMUM RECYCLED CONTENT IN PLASTIC PACKAGING (ART. 7)

- Plastic packaging must contain a minimum recycled content (PCR) starting in 2030
- Planned: Implementing act for the methodology of calculation and verification of percentage PCR recyclate.

Packaging Type	2030	Packaging Type	2040
Contact sensitive packaging with PET as main component	30%	Contact sensitive packaging	50%
Contact sensitive packaging (except for PET and single-use plastic beverage bottles)	10%	(except for single-use plastic beverage bottles)	
Single-use plastic beverage bottles	30%	Single-use plastic beverage bottles	65%
other plastic packaging	35%	Other plastic packaging	65%



RE-USE/ REFILL (ART. 10 UND ART. 26)

Reusable Packaging

- must be conceived, designed and placed on the market in such a way that it can be reused or refilled
- has to be part of a reuse system

Re-use and Refill Targets

Product	immediate	2030	2040
Cold or hot beverages (POS for take-away)	-	20%	80%
Take-away ready-prepared food (immediate consumption)	-	10%	40%
alcoholic beverages (excl. wine and spirits) & non-alcoholic beverages (excl. milk)	-	10%	25%
Transport packaging and grouped packaging	-	10-30%	25-90%
Transport packaging used between different sites on which the operator performs its activity and other linked enterprise *	100%	100%	100%
Transport packaging delivering goods from one economic operator to another economic operator within the same Member State *	100%	100%	100%



^{*}Applies to: pallets, boxes, excluding cardboard, trays, plastic crates, intermediate bulk containers, drums and canisters, of all sizes and materials, including flexible formats



COMPOSTABLE PACKAGING (ART. 8)

by **24 months** after entry into force

Compostable under industrially controlled conditions:



Very light plastic carrier bags,



adhesive labels attached to fruit and vegetables,



Tea or coffee bags,



Coffee or tea single-serving unit

RESTRICTED PACKAGING FORMATS (ART. 22)

Single-use plastic packaging

Restricted by entry into force

- grouped packaging*
 (e.g. collation films, shrink wrap)
- packaging for fruit and vegetables under 1.5 kg
 (e.g. nets, bags, trays, containers)

HORECA Sector

Restricted by entry into force

 Miniature packaging for sauces, coffee creamer, sugar, shampoo etc. (e.g. sachets, tubs, trays, boxes)

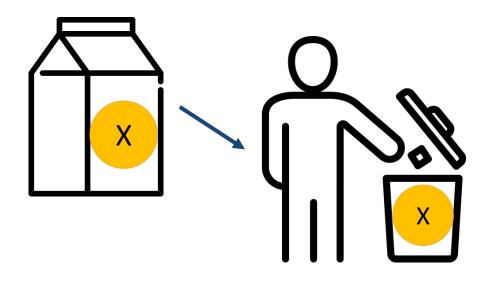
Restricted by 2030

 single-use packaging for foods and beverages filled and consumed within the premises in the HORECA sector (e.g. trays, disposable plates and cups, bags, foil, boxes)

^{*} Excluded: grouped packaging necessary to facilitate handling in distribution



LABELLING (ART. 11 AND ART. 12)



01.01.2028

 harmonised label and uniform sorting instructions for consumers on packaging and waste containers

other requirements

- Label with information on material composition on packaging
- Label with recycled content
- Label for reusable packaging → QR-Code



DEPOSIT RETURN SCHEMES (ART. 43 AND ART. 44)

Mandatory

- Single-use plastic beverage bottles
- Single-use metal beverage containers
- → up to 3 liters



Obligatory

Single-use glas beverage bottles



by **01.01.2029**

Exception

- <u>Products</u>: wine, aromatised wine products, spirit drinks and milk products
- Existing collection systems



PACKAGING MINIMISATION (ART. 9 AND ART. 21) & WASTE PREVENTION (ART. 38)

Packaging Minimisation

- Weight and volume of a package as low as possible
- Safety and functionality of the packaging has still to be guaranteed
- Empty space is to be reduced to the necessary minimum
- New empty space ratio of 40% for grouped, transport and e-commerce packaging

Waste Prevention

- Member States' packaging waste reduction targets (per capita, base year 2018):
 - 5% by 2030
 - 10% by 2035
 - 15% by 2040
- Member States are responsible for:
 - avoiding packaging waste
 - Minimization of environmental impacts from packaging





NEXT STEPS AND REACTIONS

Public feedback until 05.04.2023

Examination by the European Parliament and the Council



Legislative process



entry into force

Amendments?



REQUIREMENTS AND CONSEQUENCES FOR THE INDUSTRY

MANFRED TACKER

PPWR – GOALS AND POLITICAL CONTEXT

Green Deal: transition to a low-carbon circular economy

Circular Economy Action Plan / New Circular Economy Action Plan (2021)

- Reduce overpackaging
- Reduce packaging waste
- Promote reuse
- Recyclability of plastics packaging
- Increase recycled content



EU commitment to UN – 17 Sustainable Development Goals

• SDG 12: Sustainable consumption and production – EU has very low score





PACKAGING SUSTAINABILITY – STATUS QUO

Packaging waste in EU grows faster than GDP

- 66 mio t (2009) to 78,5 mio t (2019)
- Fastest growth: paper/carton and plastics

Significant contributor to climate change

Commission early warning report

• 19 MS are at risk to achieve 50% plastics recycling target 2025

Recycling is often downcycling – low quality of recyclates

Recycled content (of plastic packaging) is low for PP / PE / PS

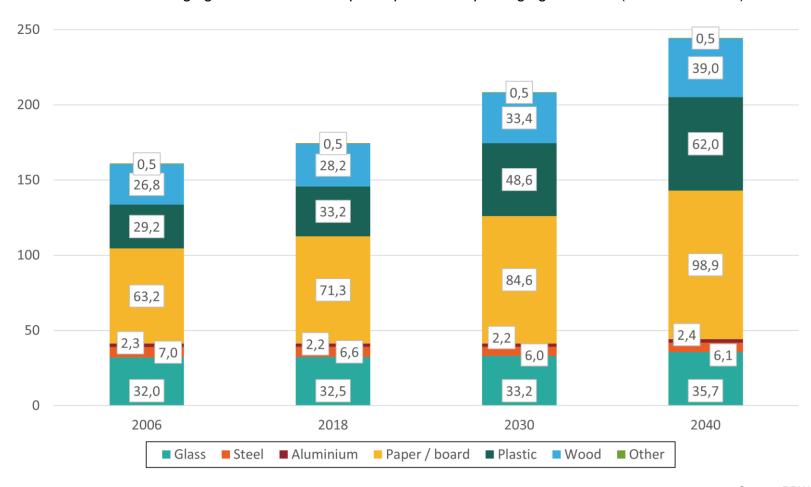
17% of packaging (all materials) is currently non recyclable

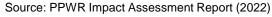
44 % of plastics packaging have major design issues (RecyClass)



PACKAGING WASTE PER CAPITA - EU

Trend in Packaging Waste Generation per capita for the packaging materials (EU-27 countries)







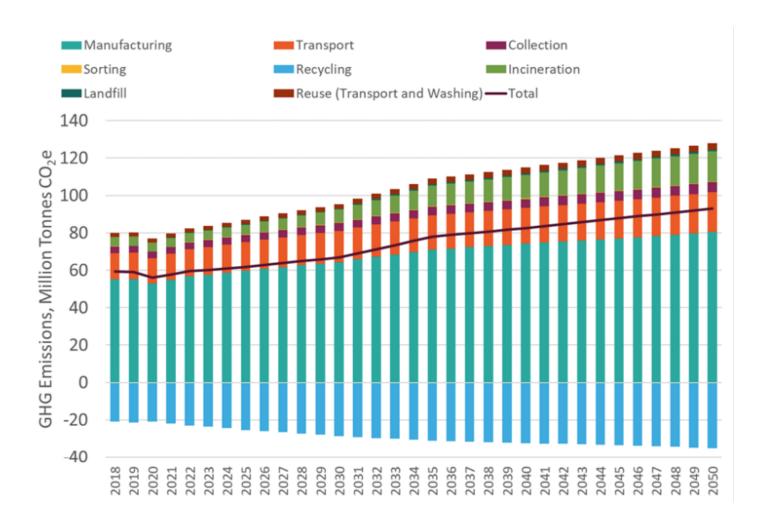
PACKAGING PROBLEMS AND POLICY OPTIONS

Context	Green Deal – Transition to a lower carbon, circular economy, Plastic Strategy, Circular Economy Action Plan, Zero Pollution Action Plan				
	Market failures	Regulatory failures			
•	- Externalities and fragmented	- Delayed / incorrect transposition of current Directive			
•	market	- Essential Requirements poorly designed, unenforceable, and			
Drivers	- Information failures (unclear	unevenly applied			
Dilvers	labelling)	- Difficulties of the Member States to ensure compliance with			
	- Suboptimal market structure along	national recycling targets			
	the waste value chain	- SUPD and ORD only cover plastic packaging, and this partly			
	High level of and growing	Barriers to packaging circularity:			
•	packaging waste:	- Packaging design features that inhibit recycling			
Problems	- High levels of avoidable	- Cross contamination of compostable recycling stream			
(highly	packaging	- Reuse systems not cost efficient			
interrelated)	- Increasing single use packaging	- Inconsistent and confusing labelling			
	Environmental impacts	Economic impacts			
•	- Climate impacts	- Inefficient use of resources			
	- Littering	- High costs of packaging			
Consequences	- Landfill / incineration / export at end life - Inefficient and costly waste management				
Consequences	- Presence of hazardous substances				
1	General objective to reduce negative environmental impacts of packaging and packaging waste and improve the functioning of the internal market				
Objectives	Specific objectives to meet this general objective is:				
Objectives	Reduce the generation of packaging waste				
	Promote a circular economy for packaging in a cost-efficient way				
	 Promote the uptake of recycled content in packaging 				
	Option 1 – Better standardisation and clearer Essential Requirements				
▼	Option 2 – Mandatory targets for waste reduction, reuse and minimum recycled content in plastic packaging,				
Polity options	requirements to ensure full recyclability by 2030 and harmonised product rules Option 3 – Higher mandatory targets and additional product requirements				



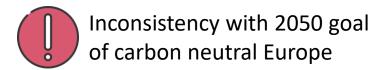
Source: PPWR Impact Assessment Report (2022)

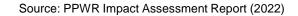
GREENHOUSE GAS EMISSION PACKAGING



2018: 59 Mio t CO₂-equ. (Hungary)

2030: 66 Mio t CO₂-equ.







PPWR – IMPACTS ON PACKAGING DESIGN

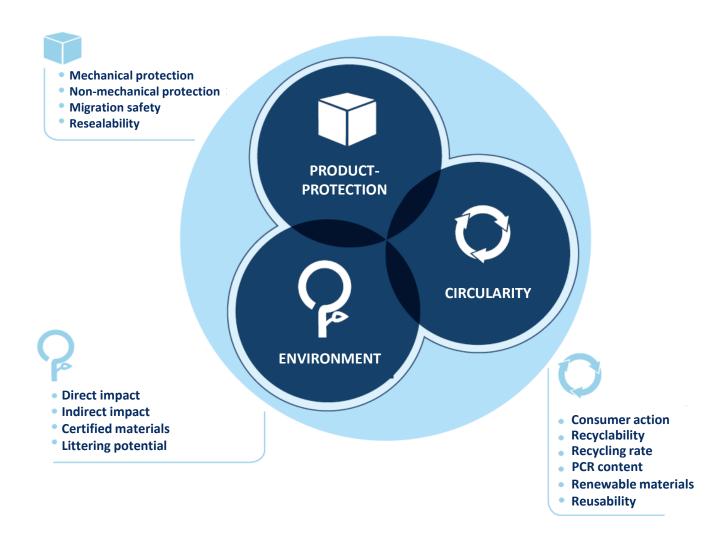
Need of an updated
SET OF
SUSTAINABILITY
INDICATORS

for packaging to reach targets

- Packaging weight
- Detailled packaging composition
- Recyclability
- Recycling rates
- Recyclate quality
- Recyclate content
- Carbon footprint
- Emptiablity of packaging



PPWR & HOLISTIC SUSTAINABILITY ASSESSMENT





BENCHMARKING OF PACKAGING

Packaging sustainability across DACH

- Packaging weight & distribution
- Recyclability & distribution
- Carbon footprint & distribution
- Emptiability & distribution
- Recyclate content
- Identification of best practice solutions

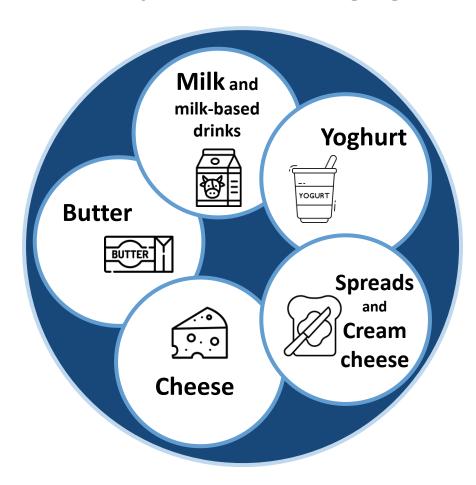
Benchmarking

- Ranking of own packaging solutions
- Proposals for optimisation
- Overpackaging?



BENCHMARKING OF PACKAGING

Dairy Product Packaging

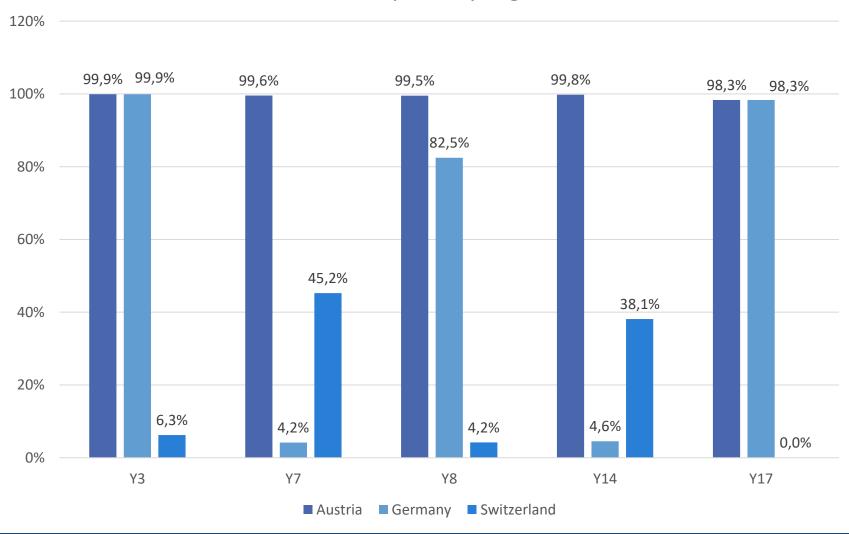


Cosmetic Product Packaging



PRELIMINARY RESULTS: RECYCLABILITY / YOGHURT

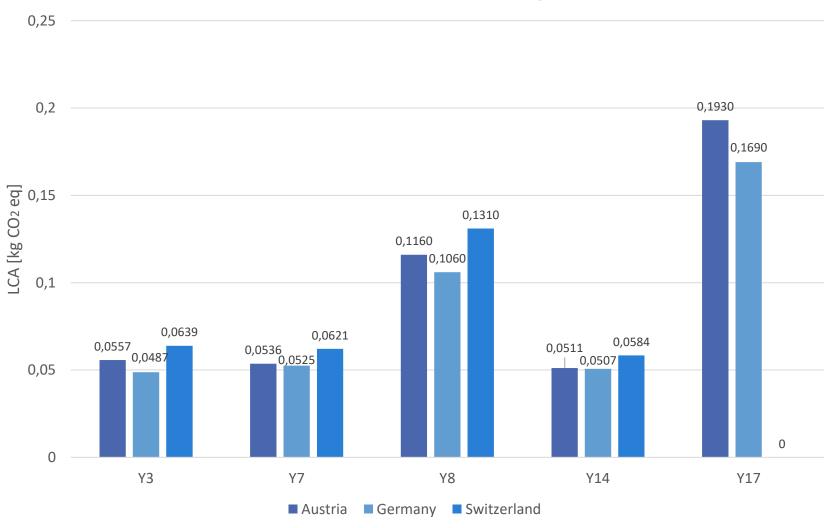
Recyclability Yoghurt





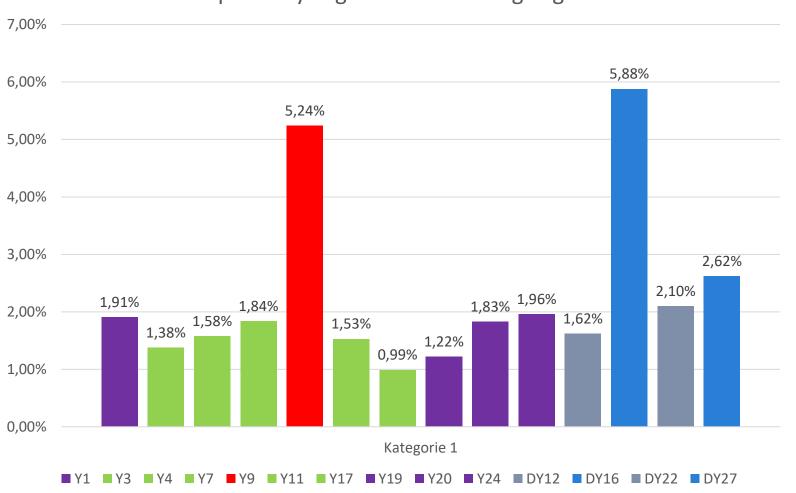
PRELIMINARY RESULTS: STREAMLINED LCA / YOGHURT

Streamlined LCA Yoghurt



PRELIMINARY RESULTS: EMPTIABILITY YOGHURT UND DRINKING YOGHURT

Emptiability Yoghurt and Drinking Yoghurt



PP Cup:

0,99 - 1,84 %

PS Cup:

1,22 - 1,96 %

Pouch:

5,2%

Beverage Carton:

2,62 - 5,88 %

Plastic Bottles:

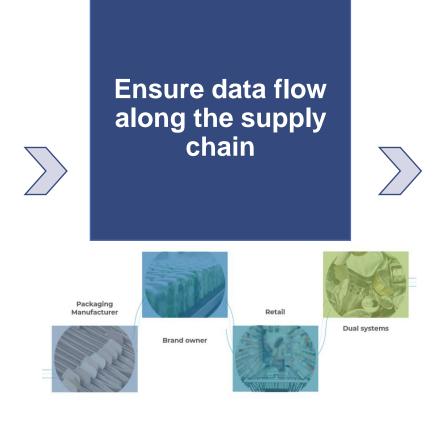
1,62 - 2,10 %



PPWR CHALLENGES & SUMMARY

Analysis of status quo of packaging portfolio

- Set of standardized packaging master data
 - ECR / GS 1
 - Standardized sustainability assessment



Digitalization and automatization



PPWR CHALLENGES & SUMMARY

Rework
packaging
strategy
and update
goals in
accordance
with PPWR

Ensure recyclability (all packaging materials)

Reduction of packaging weight of portfolio

Reduce overpackaging / use benchmarking

Improve emptiability of packaging – reduce food waste

Reduce carbon footprint

Reduce unnecessary packaging if possible



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